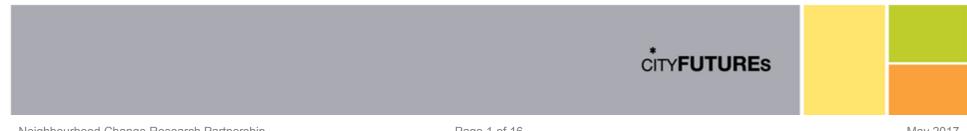


Housing policy update: Australia

Hal Pawson City Futures Research Centre, UNSW, Sydney

Presentation to: Shaping Futures international symposium, Toronto 24 May 2017



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Presentation overview

1. Housing affordability

- Issues
- Recent policy developments/debates
- 2. Affordable housing
 - Issues
 - Recent policy developments/debates
- 3. Summary





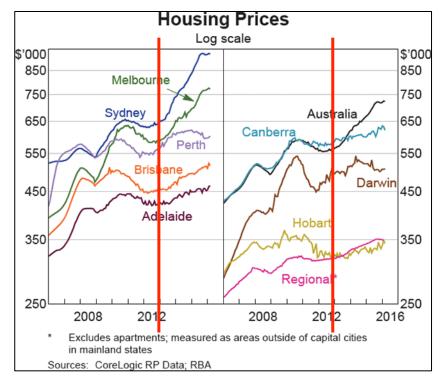
1. Housing affordability



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House price trends

- House prices up substantially in real terms over the past two decades
- Post-2012 Sydney & Melbourne prices sharply divergent from rest of Australia
- Boom continuing into 2017 but signs that highly vulnerable to external shock – e.g. interest rates



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Source: RBA (2016)



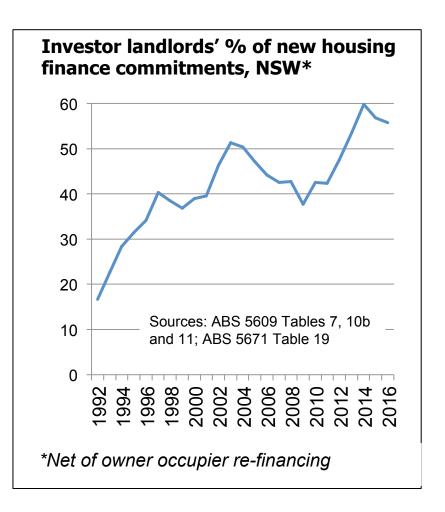
Home ownership affordability CityFUTURES

- Over the long term, house price rises generally outpacing incomes
- Falling interest rates in early 2000s and post-2011 have fuelled prices – buyers' borrowing power increased
- But, irrespective of falling interest rates, higher prices raise HO entry barrier deposit requirement pushed up
- Standard deposit (house/apt) equates to 100% of disposable income – cf <65% in 2000
- Saving required amount will take 50% longer than in 2000 (for those without access to 'bank of mum and dad')



Strong contributor to recent price CITYFUTURES boom: investor landlord demand

- 'Investor landlord' demand
 understood to be key market driver
- Especially true in NSW (proxy for Sydney)
- Excl owner occ re-financing, investor landlord loans running at 50-60% of all NSW housing finance post-2013
- Assumption this indicates investor landlord acquisitions exceed first home buyers
- 2016 RBA effort to damp down demand through prudential lending controls ineffective







Recent policy debate on housing affordability (1)

- Housing a Federal election issue in 2007

 more-or-less for first time ever
- And again in 2016
- 2016 election housing policy debate sparked by Labor challenge on sacred cow landlord concessions - \$12 bn pa
- Widespread public support for Labor proposal to restrict to new build – but fierce contestation within Lib Party
- 2017 budget disallowed landlord travel costs as tax-deductible business expense!
- But serious reform now looks much more likely in medium term

Time to axe negative gearing

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The property market would look a lot healthier without it, writes Saul Eslake.

Economy

Negative gearing: Malcolm Turnbull 'too rich' to understand regular housing market

Bowen calls for negative gearing reform

NEWS

LATEST NATIONAL \sim

Morrison says Labor plan will hike rents



WORLD

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Recent policy debate on housing affordability (2)

- Federal govt still inclined to argue housing affordability problem 'purely a supply issue'
- Convenient because implies:
 - Prime cause is 'constrained markets' i.e. 'too much planning'
 - Since landuse planning is a state/territory issue, 'not our problem'
- Another blame-shift highlights 'foreign investors' (only allowed to buy newly built properties – which expand supply!)
 - Some states have increased stamp duty for foreign investors
 - 2017 Federal budget advocated empty property tax for foreignowned homes





2. Affordable housing

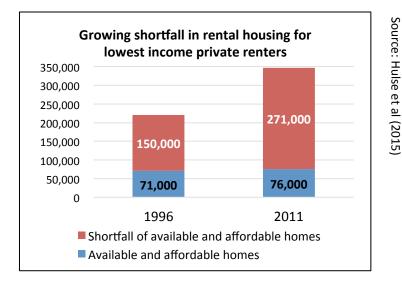


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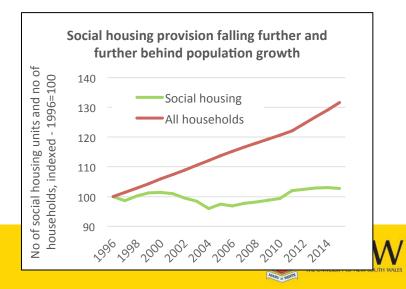
Affordable housing: the policy problem

- Two main aspects:
 - Intensifying shortfall in affordable housing provision
 - Declining physical & financial state of the public housing system

'LAHC [the NSW Land and Housing Corporation] has identified that ... between 30 and 40 per cent of its properties are not at its "well-maintained" standard' – NSW Auditor General (2013)



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Recent policy developments CITYFUTURES

- 2007-2009 'comeback of housing policy'
 - National Housing Supply Commission (NHSC) established
 - National Rental Affordability Scheme (NRAS) low-moderate income housing 10 year revenue subsidy
 - Post-GFC economic stimulus: \$5.6billion for social housing c.20,000 units built 2009-2012; 75% to CH
 - Aspirational target for CH to form 35% of all SH by 2014 (from c.10%)
 - Groundwork begun for National Regulatory System for CH
- 2010-2013 reform momentum waned
- 2013-2015 Abbott Govt 'scorched earth' era
 - NRAS and NHSC scrapped
 - Abbott washed hands of Federal Govt responsibility for housing policy



2015-present

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- Positive noises about NFP community housing from Federal Treasurer and NSW Ministers
- 2016 NSW Govt proposal for AH 'inclusionary zoning' requirement on up-zoned sites currently out to consultation
- Federal Govt commitment to establish 'bond aggregator' vehicle to connect CHPs with institutional finance
- Should yield better terms than bank debt:
 - Lower rates
 - Longer duration facilities
- Emulates UK Housing Finance Corporation
- All useful, but affordable housing development still impossible without some form of Govt co-financing



New housing reform push in CITYFUTURES prospect

- New Federal Govt housing reform push indicated by 2017 plans for new inter-governmental agreement
- Intention to stipulate 'outcomes in priority areas' including:
 - Aggregate supply targets, including targets for social and affordable housing
 - Residential land planning and zoning reforms
 - Inclusionary zoning
 - Renewal of public housing stock and transfer of public housing to community housing providers





3. Summing up



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Summing up

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- Housing market boom ongoing in Melbourne and Sydney, but divergence from rest of Aus
- Pressure for measures to dampen investor landlord demand so far resisted
- Signs of renewed interest in affordable housing reform push
- But clear commitment to govt investment remains elusive





For commentary and analysis on Australian housing and urban policy see: <u>CityBlog</u>

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